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E.O. 12065: N/A TAGS: PEPR, CY

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SUBJECT: HOUSE RESOLUTION ON CYPRUS

1. HOUSE FOREIGN AFFAIRS COMMITTEE UNEXPECTEDLY TOOK UP JULY 15, YATRON-BROOMFIELD SPONSORED RESOLUTION ON CYPRUS (H.CON.RES.310). TEXT OF ORIGINAL RESOLUTION AS FOLLOWS:

BEGIN TEXT:

CONCURRENT RESOLUTION

EXPRESSING THE SENSE OF CONGRESS THAT THE PRESIDENT SHOULD CONSIDER AND UNDERTAKE CERTAIN EFFORTS TO HELP PROMOTE A SETTLEMENT OF THE CYPRUS CONFLICT.

WHEREAS TURKISH TROOPS HAVE BEEN OCCUPYING APPROXIMATELY 40 PER CENTUM OF CYPRUS SINCE TURKEY'S 1974 INVASION OF CYPRUS;

WHEREAS NEGOTIATIONS HELD UNDER THE AUSPICES OF THE UNITED NATIONS HAVE FAILED TO RESOLVE THE DISPUTE AND

HAVE FAILED TO OBTAIN THE WITHDRAWAL OF TURKISH FORCES FROM CYPRUS:

WHEREAS THE TURKISH INVASION HAS CREATED A SIGNIFICANT CYPRIOT REFUGEE AND DISPLACED PERSONS PROBLEM;

WHEREAS FAILURE TO RESOLVE THE CYPRUS CONFLICT UNDERMINES THE SOUTHERN FLANK OF THE NORTH ATLANTIC TREATY ORGANIZATION BY CREATING HOSTILITY BETWEEN GREECE AND TURKEY; AND

WHEREAS CONTINUED OCCUPATION OF CYPRUS BY TURKISH FORCES DENIES THE CYPRIOT PEOPLE THE RIGHT OF SELF-DETERMINATION:

NOW, THEREFORE, BE IT

. RESOLVED BY THE HOUSE OF REPRESENTATIVES (THE SENATE CONCURRING), THAT IT IS THE SENSE OF CONGRESS THAT THE PRESIDENT SHOULD--

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Approved For Release 2008/08/13: CIA-RDP84B00148R000200490053-4

Approved For Release 2008/08/13: CIA-RDP84B00148R000200490053-4

UNCLASSIFIED

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PAGE 002 TOR: 152207Z JUL 82 NC 9045887

- . (1) CONSIDER APPOINTING A HIGH LEVEL OFFICIAL OF RECOGNIZED INTERNATIONAL STATURE TO BE THE PRESIDENT'S PERSONAL REPRESENTATIVE IN SEEKING A SOLUTION TO THE CYPRUS CONFLICT:
- . (2) CALL UPON THE GOVERNMENT OF TURKEY TO WITHDRAW THEIR FORCES FROM CYPRUS, NOTING THAT THE CONTINUED OCCUPATION OF CYPRUS WEAKENS THE NORTH ATLANTIC TREATY ORGANIZATION'S SOUTHERN FLANK, CAUSES ILL WILL TOWARD TURKEY THROUGHOUT THE NORTH ATLANTIC TREATY ORGANIZATION ALLIANCE, AND UNDERMINES TURKISH ATTEMPTS TO IMPROVE THEIR POLITICAL AND ECONOMIC RELATIONS WITH OTHER WESTERN NATIONS;
- . (3) DILIGENTLY PURSUE EVERY APPROPRIATE AVENUE TO PERSUADE THE UNITED NATIONS TO SEEK A PROMPT RESOLUTION OF THIS CONFLICT INCLUDING THE WITHDRAWAL OF ALL TURKISH FORCES AND ILLEGAL COLONISTS FROM CYPRUS; AND
- . (4) IN THE EVENT THAT SUFFICIENT AND TIMELY PROGRESS IS NOT MADE IN RESOLVING THIS CONFLICT UNDER UNITED NATIONS AUSPICES, CONSIDER PLACING THIS ISSUE BEFORE THE APPROPRIATE NORTH ATLANTIC TREATY ORGANIZATION BODY FOR ASSISTANCE AND RESOLUTION.

END TEXT.

2. ADMINISTRATION POSITION ON THIS RESOLUTION WAS DELIVERED TO CHAIRMAN HFAC IN LETTER OF JULY 15 FROM ASSISTANT SECRETARY FOR CONGRESSIONAL RELATIONS POWELL MOORE. TEXT OF LETTER AS FOLLOWS:

BEGIN TEXT:

DEAR MR. CHAIRMAN:

. THIS IS IN FURTHER RESPONSE TO YOUR LETTER OF MAY 13 ASKING FOR OUR COMMENTS ON HOUSE CONCURRENT

RESOLUTION 310.

. WE BELIEVE THAT THE APPROACH PRESENTED IN H. CON. RES. 310 WOULD NOT PROMOTE PROGRESS IN THE ONGOING UNITED NATIONS-DIRECTED INTERCOMMUNAL TALKS AND WOULD MOST LIKELY AGGRAVATE UNITED STATES BILATERAL RELATIONS WITH THE TURKISH GOVERNMENT. WE SEE INTER ALIA THE FOLLOWING PROBLEMS.

- . -- IN ADDRESSING THIS COMPLICATED ISSUE, THE RESOLUTION EXPRESSES POSITIONS WHICH WOULD PLACE THE U.S. CONGRESS IN TOTAL SUPPORT OF THE POSITION HELD BY THE GREEK GOVERNMENT AND THE GOVERNMENT OF CYPRUS. WITHOUT HOLDING ANY BRIEF FOR OR AGAINST THE GREEK CYPRIOT OR THE TURKISH CYPRIOT POSITION, WE NOTE THAT THE TURKISH CYPRIOT VIEW OF THE PROBLEM IS NOT IN ANY WAY REFLECTED IN THE RESOLUTION.
- THE UNITED STATES CONSIDERS THAT RESOLUTION OF THE CYPRUS PROBLEM IS A PRIORITY MATTER IN OUR FOREIGN AFFAIRS. NEVERTHELESS, THE RESOLUTION OF THE PROBLEM NECESSARILY MUST BE A MATTER IN THE FIRST INSTANCE FOR THE PARTIES THEMSELVES AND THE ROLE OF ANY THIRD PARTY IS LIMITED. WITHIN THIS FRAMEWORK THE U.S. HAS VIGOROUSLY ENCOURAGED ALL PARTIES TO THE CYPRUS ISSUE TO BE FLEXIBLE, SERIOUS AND INNOVATIVE IN THEIR APPROACH TO THE CYPRUS PROBLEM. TO EMPHASIZE OUR INTEREST AND CONCERN, IN JUNE 1981 THE SECRETARY NAMED

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UNCLASSIFIED

82 9045887 SUC

PAGE 003 TOR: 152207Z JUL 82 NC 9045887

A SPECIAL CYPRUS COORDINATOR, MR. REGINALD BARTHOLOMEW. A SENIOR STATE DEPARTMENT OFFICER, TO COORDINATE U.S. SUPPORT OF THE UNITED NATIONS EFFORT. THE ADDITIONAL NAMING OF A "PERSONAL REPRESENTATIVE" OF THE PRESIDENT COULD BOTH BE MISUNDERSTOOD AS AN INTRUSION OF THE UN ROLE AND PREROGATIVE AND CREATE A FALSE IMPRESSION ON CYPRUS THAT AN "AMERICAN PLAN" TO SOLVE THE CYPRUS

PROBLEM IS IN PREPARATION.

- . -- WE DO NOT BELIEVE THAT A DIRECT CALL ON THE GOVERNMENT OF TURKEY TO WITHDRAW ITS FORCES FROM CYPRUS WOULD HAVE POSITIVE RESULTS. WHILE ANY SOLUTION TO THE CYPRUS PROBLEM MUST ALSO RESOLVE THE ISSUE OF NON-CYPRIOT TROOPS IN THE REPUBLIC OF CYPRUS, WE BELIEVE THAT THE INTERCOMMUNAL NEGOTIATIONS ARE THE MOST PROFITABLE ARENA IN WHICH TO PURSUE A SOLUTION TO THIS FACET OF THE CYPRUS PROBLEM. THE GOVERNMENT OF TURKEY HAS REPEATEDLY ENDORSED THE INTERCOMMUNAL NEGOTIATIONS AND WE SHOULD DO NOTHING TO DISCOURAGE A POSITIVE CONTRIBUTION TO THIS PROCESS.
- -- THE UNITED NATIONS SECRETARY GENERAL HAS BEEN DEEPLY ENGAGED SINCE SEPTEMBER 1980 IN LEADING THE INTERCOMMUNAL NEGOTIATIONS. ALTHOUGH THERE IS MUCH MORE WORK TO DO, SIGNIFICANT PROGRESS IS BEING MADE IN THESE NEGOTIATIONS. THE U.S. FULLY SUPPORTS THE INTERCOMMUNAL NEGOTIATIONS AND HAS COMMENDED THE EFFORTS OF THE SECRETARY GENERAL AND HIS SPECIAL REPRESENTATIVE ON CYPRUS FOR THEIR EFFORTS. THE NEGOTIATIONS ARE, MOREOVER, THE FORUM MUTUALLY AGREED BY THE TWO CYPRIOT COMMUNITIES FOR DISCUSSING THE CYPRUS PROBLEM. IMPORTANT POLITICAL GROUPS IN CYPRUS HAVE SPECIFICALLY STATED THAT NATO SHOULD NOT BE INVOLVED IN EFFORTS TO SOLVE THE CYPRUS PROBLEM. U.S. SUGGESTION THAT IT BE REFERRED TO A NATO FORUM CONSEQUENTLY MIGHT NOT APPEAR APPROPRIATE TO MANY CYPRIOTS AND CERTAINLY WOULD DISTRACT FROM THE EFFORTS OF THE UNITED NATIONS SECRETARY GENERAL.
- . THE OFFICE OF MANAGEMENT AND BUDGET ADVISES THAT FROM THE STANDPOINT OF THE ADMINISTRATION'S PROGRAM THERE IS NO OBJECTION TO THE SUBMISSION OF THIS REPORT.

SINCERELY,

/S/ POWELL A. MOORE ASSISTANT SECRETARY FOR CONGRESSIONAL RELATIONS

END TEXT.

3. AN AMENDED VERSION OF H.CON.RES. 310 WAS ADOPTED BY VOICE VOTE IN HEAC JULY 15. AMENDED VERSION FOLLOWS:

BEGIN TEXT:

CONCURRENT RESOLUTION

EXPRESSING THE SENSE OF CONGRESS THAT THE PRESIDENT SHOULD CONSIDER AND UNDERTAKE CERTAIN EFFORTS TO HELP PROMOTE A SETTLEMENT OF THE CYPRUS CONFLICT.

WHEREAS NEGOTIATIONS HELD UNDER THE AUSPICES OF THE UNITED NATIONS HAVE UNFORTUNATELY NOT YET BEEN ABLE TO RESOLVE THE DISPUTE AND HAVE FAILED TO OBTAIN THE WITHDRAWAL OF FOREIGN TROOPS FROM CYPRUS:

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PAGE 004 TOR: 152207Z JUL 82 NC 9045887

WHEREAS THERE IS A SIGNIFICANT REFUGEE AND DISPLACED PERSONS PROBLEM ON CYPRUS;

WHEREAS FAILURE TO RESOLVE THE CYPRUS CONFLICT WEAKENS THE SOUTHERN FLANK OF THE NORTH ATLANTIC TREATY ORGANIZATION BY CREATING TENSIONS BETWEEN GREECE AND TURKEY; AND

WHEREAS THE CONTINUED PRESENCE OF FOREIGN TROOPS DENIES THE CYPRIOT PEOPLE THE RIGHT OF SELF-DETERMINATION:

NOW. THEREFORE, BE IT ...

- . RESOLVED BY THE HOUSE OF REPRESENTATIVES (THE SENATE CONCURRING), THAT IT IS IN THE SENSE OF CONGRESS THAT THE PRESIDENT SHOULD--
- (1) CONSIDER APPOINTING A HIGH LEVEL OFFICIAL OF RECOGNIZED INTERNATIONAL STATURE TO BE THE PRESIDENT'S PERSONAL REPRESENTATIVE IN SEEKING A SOLUTION TO THE CYPRUS CONFLICT;
- . (2) CALL UPON THE GOVERNMENT OF TURKEY TO TAKE FURTHER STEPS TO WITHDRAW THEIR FORCES FROM CYPRUS IN ORDER TO FACILITATE THE WITHDRAWAL OF ALL FOREIGN FORCES FROM CYPRUS, NOTING THAT THE CONTINUED PRESENCE OF FOREIGN TROOPS ON CYPRUS CAN WEAKEN THE NORTH ATLANTIC TREATY ORGANIZATION'S SOUTHERN FLANK, CAN CAUSE ILL WILL TOWARD TURKEY THROUGHOUT THE NORTH ATLANTIC TREATY ORGANIZATION ALLIANCE, AND CAN UNDERMINE TURKISH ATTEMPTS TO IMPROVE THEIR POLITICAL AND ECONOMIC RELATIONS WITH OTHER WESTERN NATIONS; AND
 - (3) DILIGENTLY PURSUE EVERY APPROPRIATE AVENUE TO

CONTINUE TO SUPPORT THE UNITED NATIONS EFFORTS TO SEEK A PROMPT RESOLUTION OF THIS CONFLICT, INCLUDING THE WITHDRAWAL OF ALL FOREIGN TROOPS FROM CYPRUS.

END TEXT.
STOESSEL

END OF MESSAGE

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